



# ORDINARY MEETING LATE ITEMS AGENDA

Wednesday 18 March 2026  
commencing at 9:30 AM

Quilpie Shire Council Boardroom  
50 Brolga Street, Quilpie

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## Ordinary Meeting of Council

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16 March 2026

The Mayor and Council Members  
Quilpie Shire Council  
QUILPIE QLD 4480

Dear Members

Reference is hereby made to the Ordinary Meeting of the Quilpie Shire Council scheduled to be held at the Council Chambers, on **Wednesday 18 March 2026**, commencing at **9:30 AM**.

An agenda for the Ordinary Meeting was forwarded to all Members on 11 March 2026. In addition to the agenda, please find attached a summary of "Late Items".

Yours faithfully

Justin Hancock  
Chief Executive Officer





# ORDINARY MEETING OF COUNCIL AGENDA

Wednesday 18 March 2026  
Quilpie Shire Council Boardroom  
50 Broлга Street, Quilpie

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**16 LATE ITEMS****16.1 RFQL30 25-26 FLOOD DAMAGE TOBERMORY ROAD PKG****IX: 273434****Author: Kasey-Lee Davie, Procurement Officer****Authorisers: Eng Lim, Director Infrastructure Services  
Sharon Frank, Director Corporate Services  
Justin Hancock, Chief Executive Officer****Attachments: Nil****KEY OUTCOME****Key Outcome:** 2. Flourishing Economy**Key Initiative:** 2.3 Maintain safe and efficient transport networks**Key Outcome:** 4. Strong Governance**Key Initiative:** 4.3 Maintain good corporate governance**EXECUTIVE SUMMARY**

This report recommends awarding RFQL 30 25-26 Flood Damage Tobermory Road Package to APV Contracting Pty Ltd.

The project involves reconstruction works to sections of Tobermory, Mulliana and Ingerberry roads damaged during the West Queensland Surface Trough event and associated rainfall and flooding between 21 March and 19 May 2025.

Two conforming submissions were received from prequalified suppliers. Following evaluation, APV Contracting Pty Ltd achieved the highest weighted score and submitted the most advantageous offer to Council, demonstrating value for money and proven capability

**RECOMMENDATION**

That Council:

1. Award RFQL 30 25-26 Flood Damage Tobermory Rd Pkg to APV Contracting for an amount of \$7,357,623.90 including GST (\$6,688,749.00 excluding GST); and
2. Pursuant to the *Local Government Act 2009* (Qld) section 257, delegate to the Chief Executive Officer the power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy.

**BACKGROUND**

The Shire is undertaking road restoration works, following damage sustained during the West Queensland Surface Trough and associated flooding between March and May 2025.

These REPA works are funded under the Disaster Relief Funding Arrangements (DRFA) and are essential to restoring safe, reliable access for residents, industry and emergency services.

This request relates specifically to works on Tobermory, Mulliana and Ingerberry roads. The project scope has been designed to deliver the optimum amount of work over the shortest period, while remaining a manageable scale to encourage participation from contractors of varying capacities.

Given project timelines and delivery requirements, all suitably qualified and resourced contractors are invited to submit a quote.

## REPORT

RFQL 30 25-26 covers the rehabilitation to sections of Tobermory, Mulliana and Ingerberry Road as part of Council's ongoing reconstruction and maintenance program

### Schedule Of Work

A Project Plan for RFQL 30 25-26 works has been developed and is scheduled.

Table 1 RFQL 30 25-26 Project Plan Works

Mobilisation	Start of Works	Duration	Practical Completion
March ( <i>subject to contract execution</i> )	March	120 days	Program of Works completion ~ July 2026

### Procurement Process

In accordance with Council's Procurement Policy and Part 3 of the *Local Government Regulation 2012* (Qld), Council invited four prequalified suppliers from T02 25-26 Panel of Prequalified Suppliers of Road & Civil Construction.

Table 2 Procurement Process

Description	Details
Advertising	VendorPanel Portal
RFQ Open	Friday 20 February 2026
RFQ Close	2:00PM Friday 06 March 2026

Table 3 Prequalified Suppliers and Responses Received

Suppliers Invited	Responses
APV Contracting Pty Ltd	Request Opened      Response Received
SA Travers & SL Travers	Request Opened      Response Received
Tolbra Earthmovers & Haulage Pty Ltd	Request Not Opened      No Response Received
K.G & S.C Bowen	Request Opened      No Response Received

Two conforming submissions from APV Contracting Pty Ltd SA Travers & SL Travers were received and evaluated using the published criteria.

Table 4 Assessment Evaluation Criteria

Criteria	Weighting
Price	40%
Experience (Proven Performance)	40%
Quality/Environmental/Safety and Management processes	20%

## Evaluation Process

Three officers completed the evaluation through VendorPanel Multiparty. Final scores are summarised below.

Table 5 Final Assessment and Evaluation Scores

Suppliers			SA Travers & SL Travers	APV Contracting Pty Ltd
Price including GST			\$7,867,367.73	\$7,357,623.90
Price excluding GST			\$7,152,152.48	\$6,688,749.00
Evaluation Criteria	Price	40%	37.4	40
	Experience (Proven Performance)	40%	32	36
	Quality/Environmental/Safety and other management processes	20%	18	18
Overall Score			87.4	94

## Evaluation Outcome

The panel's assessment, detailed in Table 5, scored APV Contracting Pty Ltd highest overall (94).

Therefore, the panel considers APV Contracting Pty Ltd to provide the most advantageous outcome overall.

Council may decide not to accept any of the responses it receives. If Council accepts a response, it must select the option that is most advantageous, noting that the lowest price and/or highest weighted score may not necessarily represent the most beneficial outcome.

This assessment aligns with the sound contracting principles in *section 104(3) of the Local Government Act 2009 (Qld)*, particularly:

- value for money
- open and effective competition
- the development of competitive local business and industry
- environmental protection
- ethical behaviour and fair dealing

## OPTIONS

### Option 1 – Recommended

That Council:

1. Award RFQL 30 25-26 Flood Damage Tobermory Rd Pkg to APV Contracting Pty Ltd for an amount of \$7,357,623.90 including GST (\$6,688,749.00 excluding GST); and
2. Pursuant to the *Local Government Act 2009 (Qld)* section 257, delegate to the Chief Executive Officer the power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy

### Option 2-

That Council:

1. Award RFQL 30 25-26 Flood Damage Tobermory Rd Pkg to SA Travers & SL Travers for an amount of \$7,867,367.73 including GST (\$7,152,152.48 excluding GST); and
2. Pursuant to the *Local Government Act 2009 (Qld)* section 257, delegate to the Chief Executive Officer the power to negotiate, finalise and execute any and all matters associated with or in

relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy

### Option 3-

1. Resolve not to award RFQL 30 25-26 Flood Damage Tobermory Rd Pkg.

*If Council's decision is inconsistent with the recommendation, Council is required to provide reasons for the decision in accordance with Part 2, Division 1A of the Local Government Regulation 2012 (Qld). A statement of reasons must be recorded in the minutes.*

### **CONSULTATION (Internal/External)**

Chief Executive Officer

Director Infrastructure Services

Director Corporate Services

RMPC Supervisor

Technical Officer

Procurement Officer

### **INTERESTED PARTIES**

APV Contracting Pty Ltd

SA Travers & SL Travers

*Note: The identification of interested parties is provided on a best endeavours basis by Council Officers and may not be exhaustive.*

### **LEGISLATION / LEGAL IMPLICATIONS**

Under section 254H of the Local Government Regulation 2012 (Qld), if Council makes a decision inconsistent with the officer recommendation, and the contract value exceeds \$200,000 or 1% of Council's net rate and utility charges, the minutes must include a statement of reasons.

For the purposes of Section 254H (1)(a)(ii), 1% of Council's net rate and utility charges as stated in Council's audited Financial Statements in the 2024/25 adopted Annual Report is \$59,606.70 (net rates, levies, and charges - \$5,960,670 x 1%).

### **POLICY IMPLICATIONS**

Local Government Act 2009 (Qld)

Local Government Regulations 2012 (Qld)

Procurement Policy

### **FINANCIAL AND RESOURCE IMPLICATIONS**

Table 7 Previously Awarded Flood Damage Projects (via T02 25-26 list)

RFT/RFQ#	Project Details	Contractor Awarded	Value (\$) excl. GST	Number of Conforming Submissions	Comments
RFQL 25 25-26	Flood Damage Canaway Downs Rd Pkg	APV Contracting Pty Ltd	\$845,742.00	2	Works commenced
RFQL 27 25-26	Flood Damage Trinidad Road Pkg	APV Contracting Pty Ltd	\$3,010,058.41	2	Commenced

RFT/RFQ#	Project Details	Contractor Awarded	Value (\$) excl. GST	Number of Conforming Submissions	Comments
RFQL 23 25-26	Flood Damage Ambathalla Rd Pkg	S.A Travers & S.L Travers	\$2,883,040.18	2	Commenced
NPV 01 -	Kyabra Road Drainage Works 2025 Flood Damage	K.G Bowen & S.C Bowen	\$839,473.86	3	Not yet commenced

### ASSET MANAGEMENT IMPLICATIONS

The works will restore sections of Tobermory, Mulliana and Ingerberry Roads to pre-disaster condition, improving network resilience and serviceability.

### RISK MANAGEMENT IMPLICATIONS

Council will manage risks associated with this project in accordance with the G.11 Enterprise Risk Management Policy and the G.11-A Risk Management Framework. Key risks have been identified, assessed and documented, with existing controls applied to reduce the likelihood and impact of adverse outcomes. Risk management activities will continue throughout the procurement and delivery phases to ensure risks remain within Council's approved risk appetite.

Risk Name & Description What could happen and why?	Current Controls Are there current controls for the risk	Impacts Impact if the risk eventuates	Risk Assessment			Risk Treatment
			Likelihood	Consequence	Risk Rating	
			<i>Refer to risk calculator provided below for measures</i>			
Limited access to information, no record keeping	Records management procedure, allocated location for project	Approval delays, stakeholder objectives do not align, miss communication	Possible	Minor	Medium	Allocating a staff member who registers all relevant documentation to allocated folder, regular communication between stakeholders
No response to the request	Review plan, amend, repost	Delay in contract completion, funding becomes unavailable	Unlikely	Minor	Medium	Ensuring planning of the request is adequate to promote attractiveness of the tender
Lack of availability of suppliers	Evaluation Criteria set to determine the ability of suppliers	Delays in meeting project deadlines	Unlikely	Minor	Medium	Conduct evaluation and market research ensuring suppliers availability to deliver WUC to Council
Conflict of interest	Conflict of interest checks/declaration in place requesting officer and evaluation team	Reputational risk, failure to act in the best interest of the entity and public sector, poor governance.	Possible	Moderate	High	Conduct all possible conflict of interest processes and procedures with documentation and sufficient records kept

Weather	Possibility for deadline variation	Delays in meeting project deadlines	Possible	Minor	Medium	Ensuring the documentation to allow variation in project timeline is available
Contractor delays (machinery breakdowns/ injury)	Possibility for deadline variation, contract allows appointment of additional contractors	Delays in meeting project deadlines	Possible	Minor	Medium	Ensuring there is the documentation to allow variation in project timeline . assigning additional contractors
Response Non-conformance	Competitive process allowing multiple suppliers from Councils pre-qualified list to respond. Clear response criteria	No suitable supplier, different procurement approach, additional administrative cost	Possible	Minor	Medium	Ensuring the documentation is clear and the response schedule meets the request criteria

### Risk Evaluation and Conclusion

The procurement process itself acted as the primary risk treatment. The use of a prequalified supplier panel, combined with clear evaluation criteria, structured assessment processes and conflict-of-interest controls, significantly reduced the likelihood and consequence of key procurement risks.

The main risks identified, such as conflict of interest, response non-conformance, supplier availability and delivery delays, were effectively mitigated through established controls and Council's governance framework.

As demonstrated in the risk register, the residual risks associated with this procurement are assessed as low. Awarding the contract to APV Contracting Pty Ltd represents a low-risk outcome that delivers value for money, supports timely project delivery and aligns with Council's risk appetite and governance obligations.

### HUMAN RIGHTS CONSIDERATION

In accordance with section 4(b) of the *Human Rights Act 2019* (Qld), Council has considered the human rights protected under the Act in making this decision. These rights include, but are not limited to, the right to recognition and equality before the law, the right to life, freedom of movement, property rights, and cultural rights of Aboriginal and Torres Strait Islander peoples.

The assessment confirms that RFQL 30 25-26 Flood Damage Tobermory Rd Pkg to APV Contracting Pty Ltd does not limit any protected human rights. The decision is reasonable, proportionate, and consistent with Council's lawful objectives, including the restoration of safe and reliable road access for residents, industry, and emergency services.

By ensuring open and competitive procurement, adherence to established governance frameworks, and effective risk management, Council's decision supports equitable treatment of suppliers and the broader community. This approach demonstrates compatibility with human rights obligations while delivering essential infrastructure in a safe, timely, and accountable manner.