



ORDINARY MEETING LATE ITEMS AGENDA

Tuesday 18 August 2026
commencing at 9:30 AM

Quilpie Shire Council Boardroom
50 Brolga Street, Quilpie

Ordinary Meeting of Council

17 August 2026

The Mayor and Council Members
Quilpie Shire Council
QUILPIE QLD 4480

Dear Members

Reference is hereby made to the Ordinary Meeting of the Quilpie Shire Council scheduled to be held at the Council Chambers, on **Tuesday 18 August 2026**, commencing at **9:30 AM**.

An agenda for the Ordinary Meeting was forwarded to all Members on 13 August 2026. In addition to the agenda, please find attached a summary of "Late Items".

Yours faithfully

Justin Hancock
Chief Executive Officer





ORDINARY MEETING OF
COUNCIL
AGENDA

Tuesday 18 August 2026
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16 LATE ITEMS**16.1 RFQL 02 26-27 FLOOD DAMAGE BLACKALL - ADAVALE ROAD PKG****IX:** 278699**Author:** Kasey-Lee Davie, Procurement Officer**Authorisers:** Eng Lim, Director Infrastructure Services
Justin Hancock, Chief Executive Officer**Attachments:** Nil**KEY OUTCOME****Key Outcome:** 2. Flourishing Economy**Key Initiative:** 2.3 Maintain safe and efficient transport networks**Key Outcome:** 4. Strong Governance**Key Initiative:** 4.3 Maintain good corporate governance**EXECUTIVE SUMMARY**

This report recommends awarding RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to K.G Bowen & S.C Bowen, to support Council in the restoration of flood damaged areas of State-controlled Blackall - Adavale Road as outlined in this request.

The procurement was conducted through VendorPanel. K.G Bowen & S.C Bowen achieved the highest weighted score of 93/100 and demonstrates value for money having regard to price and proven experience.

RECOMMENDATION

That Council:

1. Award RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to K.G Bowen & S.C Bowen for an amount of \$684,371.00 including GST (\$622,155.45 excluding GST); and
2. Pursuant to section 257 of the *Local Government Act 2009* (Qld), delegate to the Chief Executive Officer the authority to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy.

BACKGROUND

Council is undertaking road restoration works, following damage sustained during the West Queensland Surface Trough and associated flooding between March and May 2025. These REPA works are funded under the Disaster Relief Funding Arrangements (DRFA) and are essential to restoring safe, reliable access for residents, industry, and emergency services.

This request relates specifically to flood damage restoration works on the Blackall - Adavale Road, a State-controlled road. Like many Council-managed roads, this route was significantly affected by the same flooding event that occurred last year.

The Department of Transport and Main Roads (TMR) invited Council as the sole delivery partner to undertake these restoration works. While the majority of the works will be completed by Council's road crews, the length and scale of the road necessitate a delivery approach that maximises productivity within the shortest practical timeframe.

Accordingly, the project scope has been structured to achieve the greatest possible volume of work efficiently, while remaining at a manageable scale that encourages participation from contractors with a range of capabilities and available resources.

Given project timelines and delivery requirements, all suitably qualified and resourced contractors were invited to submit a quote.

REPORT

The Procurement process allows Council to seek quotes from suitably qualified contractors registered on Council's register of Pre-qualified Suppliers of Road & Civil Construction.

Schedule of works

A project plan for RFQL 02 26-27 was developed and scheduled accordingly.

Mobilisation	Start of Works	Duration	Practical Completion
<i>Late August (subject to contract execution)</i>	Early September 2026	120 days	December 2026

Procurement method

In accordance with Part 3 Division 2 of the *Local Government Regulation 2012* (Qld) and Council's Procurement Policy, Council invited quotes from three suppliers via VendorPanel Marketplace.

Description	Details
Advertising platform	VendorPanel Portal
RFQ / Tender open	Tuesday 27 July 2026
RFQ / Tender close	5:00 PM Friday 7 August 2026
Suppliers invited	4 Suppliers- T02 25-26 Register Of Pre-Qualified Suppliers of Road & Civil Construction
Conforming responses received	4

Suppliers	Response
APV Contracting Pty Ltd	Response Received
K.G Bowen & S.C Bowen	Response Received
The Trustee for Mascott Earthmoving Trust	Response Received
Tolbra Earthmovers & Haulage Pty Ltd	Response Received

Evaluation

The evaluation applied the following published criteria to all conforming submissions: Price (50%), Experience (proven performance) 30%, and Quality/Environmental/Safety Management (20%). The evaluation was conducted through VendorPanel Multiparty and in accordance with the published criteria and weightings.

Supplier	Tendered Price:	Price 50%	Experience (proven performance) 30%	Quality/Environmental/Safety Management Processes 20%	Overall score
APV Contracting Pty Ltd	\$1,455,659.73 GST Inc.	23.5	27	16	66.5/100
	\$1,323,327.03 GST Exc.				
K.G Bowen & S.C Bowen	\$684,371.00 GST Inc	50	27	16	93/100
	\$622,155.45 GST Exc.				
The Trustee for Mascott Earthmoving Trust	\$1,747,517.00 GST Inc	19.7	27	16	62.7/100
	\$1,583,197.27 GST Exc.				
Tolbra Earthmovers & Haulage Pty Ltd	\$1,100,997.97 GST Inc	31.1	27	16	74.1/100
	\$1,090,097.00 GST Exc				

The panel's assessment, as detailed in Table 5, scored K.G Bowen & S.C Bowen highest overall (93). Therefore, the panel considers K.G Bowen & S.C Bowen submission is the most advantageous outcome overall.

Council may decide not to accept any of the responses it receives. If Council accepts a response, it must select the option that is most advantageous, noting that the lowest price and/or highest weighted score may not necessarily represent the most beneficial outcome.

This assessment aligns with the sound contracting principles in *section 104(3) of the Local Government Act 2009 (Qld)*, particularly:

- value for money
- open and effective competition
- the development of competitive local business and industry
- environmental protection
- ethical behaviour and fair dealing

Value for money

Council is satisfied that K.G Bowen & S.C Bowen has met all required specifications and has demonstrated the capability and resources to deliver project successfully with regard to experience and capacity to meet timelines.

Council is satisfied that the recommended award to K.G Bowen & S.C Bowen represents best value for money for the purposes of section 104 of the *Local Government Act 2009* (Qld) and section 228 of the *Local Government Regulation 2012* (Qld).

Probity

The procurement process for RFQL 02 26-27 was conducted as per Procurement Policy and processes, ensuring fair and transparent process followed.

OPTIONS

Option 1- Recommended

1. That Council:
 - (a) Award RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to K.G Bowen & S.C Bowen for an amount of \$684,371.00 including GST (\$622,155.45 excluding GST); and
 - (b) Pursuant to section 257 of the *Local Government Act 2009* (Qld), delegate to the Chief Executive Officer the authority to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy.

Option 2

1. That Council:
 - (a) Award RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to Tolbra Earthmovers & Haulage Pty Ltd for an amount of \$1,100,997.97 including GST (\$1,090,097.00 excluding GST); and
 - (b) Pursuant to section 257 of the *Local Government Act 2009* (Qld), delegate to the Chief Executive Officer the authority to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy.

Option 3

1. That Council:
 - (a) Award RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to APV Contracting Pty Ltd for an amount of \$1,455,659.73 including GST (\$1,323,327.03 excluding GST); and
 - (b) Pursuant to section 257 of the *Local Government Act 2009* (Qld), delegate to the Chief Executive Officer the authority to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy.

Option 4

1. That Council:
 - (a) Award RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to The Trustee for the Mascott Earthmoving Trust for an amount of \$1,741,517.00 including GST (\$1,583,197.27 excluding GST); and
 - (b) Pursuant to section 257 of the *Local Government Act 2009* (Qld), delegate to the Chief Executive Officer the authority to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations as per Council's procurement policy.

Option 5

1. That Council:
 - (a) Resolve not to award RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg

If Council's decision is inconsistent with the recommendation, Council is required to provide reasons for the decision in accordance with Part 2, Division 1A of the Local Government Regulation 2012 (Qld). A statement of reasons must be recorded in the minutes.

CONSULTATION (Internal/External)

Chief Executive Officer

Director Infrastructure Services

Deputy Director Infrastructure Services

Technical Officer

Procurement Officer

INTERESTED PARTIES

APV Contracting Pty Ltd

K.G Bowen & S.C Bowen

The Trustee for the Mascott Earthmoving Trust

Tolbra Earthmovers & Haulage Pty Ltd

Note: The identification of interested parties is provided on a best endeavours basis by Council Officers and may not be exhaustive

LEGISLATION / LEGAL IMPLICATIONS

Under section 254H of the *Local Government Regulation 2012* (Qld), if Council makes a decision inconsistent with the officer recommendation, and the decision is about entering into a contract the total value of which is more than the greater of the following:

- (i) \$200,000 exclusive of GST;
- (ii) 1% of the local government's net rate and utility charges as stated in the local government's audited financial statements included in the local government's most recently adopted annual report;

the minutes must include a statement of reasons.

For the purposes of Section 254H (1)(a)(ii), 1% of Council's net rate and utility charges as stated in Council's audited Financial Statements in the 2024/25 adopted Annual Report is \$59,606.70 (net rates, levies, and charges - \$5,960,670 x 1%).

POLICY IMPLICATIONS

Local Government Act 2009 (Qld)

Local Government Regulations 2012 (Qld)

Procurement Policy

FINANCIAL AND RESOURCE IMPLICATIONS

These works are funded under Disaster Recovery Funding Arrangement.

Previously Awarded Flood Damage Road Works Projects (Via T02 25-26 list)

RFT/RFQ#	Project Details	Contractor Awarded	Value (\$) excl. GST	Number of Conforming Submissions	Comments
RFQL 25 25-26	Flood Damage Canaway Downs Rd Pkg	APV Contracting Pty Ltd	\$845,742.00	2	Works complete

RFT/RFQ#	Project Details	Contractor Awarded	Value (\$) excl. GST	Number of Conforming Submissions	Comments
RFQL 27 25-26	Flood Damage Trinidad Road Pkg	APV Contracting Pty Ltd	\$3,010,058.41	2	Works Complete
RFQL 23 25-26	Flood Damage Ambathalla Rd Pkg	The Trustee for the Mascott Earthmoving Trust	\$2,883,040.18	2	Works Complete
NPV 01 -	Kyabra Road Drainage Works 2025 Flood Damage	K.G Bowen & S.C Bowen	\$839,473.86	3	Works Complete
RFQL 30 25-26	Flood Damage Tobermory Road	APV Contracting Pty Ltd	\$6,688,748.99	2	Commenced
RFQL 37 25-26	Flood Damage Pinkenetta Road	The Trustee for the Mascott Earthmoving Trust	\$1,113,832.47	1	Commenced
RFQL 39 25-26	Flood Damage Old Thargomindah & Kiandra Road Pkg	The Trustee for the Mascott Earthmoving Trust	\$1,748,839.10	3	Commenced

ASSET MANAGEMENT IMPLICATIONS

The works will restore sections of Blackall - Adavale Road, a State-controlled road, to pre-disaster condition, improving network resilience and serviceability.

RISK MANAGEMENT IMPLICATIONS

Council will manage risks associated with this project in accordance with the G.11 Enterprise Risk Management Policy and the G.11-A Risk Management Framework. Key risks have been identified, assessed, and documented, with existing controls applied to reduce the likelihood and impact of adverse outcomes. Risk management activities will continue throughout the procurement and delivery phases to ensure risks remain within Council's approved risk appetite.

Risk Name & Description <i>What could happen and why?</i>	Current Controls <i>Are there current controls for the risk</i>	Impacts <i>Impact if the risk eventuates</i>	Risk Assessment			Risk Treatment <i>Depending on risk rating - additional controls / mitigation strategy to be implemented (to reduce risk rating)</i>
			Likelihood	Consequence	Risk Rating	
			<i>Refer to risk calculator provided below for measures</i>			
Example: <i>Insufficient funding</i>	<i>None</i>	<i>Delays to purchasing</i>	<i>C Possible</i>	<i>4 Major</i>	<i>High</i>	<i>Ensure funding approvals obtained at start of project</i>

Limited access to information, no record keeping.	Records management procedure, allocated location for project	Approval delays, stakeholder objectives do not align, miss communication	Possible	Minor	Medium	Allocating a staff member who registers all relevant documentation to allocated folder, regular communication between stakeholders
No response to the request	Review plan, amend, repost	Delay in contract completion, funding becomes unavailable	Unlikely	Minor	Medium	Ensuring planning of the request is adequate to promote attractiveness of the tender
Lack of availability of suppliers	Evaluation Criteria set to determine the ability of suppliers	Delays in meeting project deadlines	Unlikely	Minor	Medium	Conduct evaluation and market research ensuring suppliers availability to deliver WUC to Council
Conflict of interest	Conflict of interest checks/declaration in place requesting officer and evaluation team	Reputational risk, failure to act in the best interest of the entity and public sector, poor governance.	Possible	Moderate	High	Conduct all possible conflict of interest processes and procedures with documentation and sufficient records kept
Weather	Possibility for deadline variation	Delays in meeting project deadlines	Possible	Minor	Medium	Ensuring the documentation to allow variation in project timeline is available
Contractor delays (machinery break downs/injury)	Possibility for deadline variation, contract allows appointment of additional contractors	Delays in meeting project deadlines	Possible	Minor	Medium	Ensuring there is the documentation to allow variation in project timeline . assigning additional contractors
Response Non-conformance	Competitive process allowing multiple suppliers from Councils pre-qualified list to respond. Clear response criteria	No suitable supplier, different procurement approach, additional administrative cost	Possible	Minor	Medium	Ensuring the documentation is clear and the response schedule meets the request criteria

HUMAN RIGHTS CONSIDERATION

Section 4(b) of the *Human Rights Act 2019* requires public entities to act and make decisions in a way compatible in accordance with section 4(b) of the *Human Rights Act 2019* (Qld), Council has considered the human rights protected under the Act in making this decision. These rights include, but are not limited to, the right to recognition and equality before the law, the right to life, freedom of movement, property rights, and cultural rights of Aboriginal and Torres Strait Islander peoples.

The assessment confirms that RFQL 02 26-27 Flood Damage Blackall - Adavale Road Pkg to K.G Bowen & S.C Bowen does not limit any protected human rights. The decision is reasonable, proportionate, and consistent with Council's lawful objectives, including the restoration of safe and reliable road access for residents, industry, and emergency services.

By ensuring open and competitive procurement, adherence to established governance frameworks, and effective risk management, Council's decision supports equitable treatment of suppliers and the broader community. This approach demonstrates compatibility with human rights obligations while delivering essential infrastructure in a safe, timely, and accountable.